Velká Británie oficiálně uznala na začátku února 2015 formou prováděcího podzákonného předpisu č. 108/2015 vážná zdravotní rizika čipování zvířat a nařídila pod hrozbou sankcí poctivé hlášení všech negativních medicínských účinků implantovaných RFID transpondérů! – Druhého února roku 2015 podepsal lord Rupert de Mauley z funkce "Parlamentního podsekretáře státu pro přirozené životní prostředí a vědu" ("Parliamentary Under Secretary of State for Natural Environment and Science") v rámci své pozice na britském Ministerstvu životního výživy záležitostí venkova prostředí, a ("Department for Environment, Food and Rural Affairs", "DEFRA") prováděcí předpis ("Statutory <u>Instrument</u>") č. <u>108/2015</u> nazvaný "*Čipování psů* (Anglie) nařízení 2015" ("The Microchipping of de Mauley tím naplnilo v praxi zmocnění Parlamentu dle dikce zákona "Animal Welfare Act



Instrument") č. 108/2015 nazvaný "Cipování psů Parlament, Londýn. –

(Anglie) nařízení 2015" ("The Microchipping of Zdroj obrázku: Mgimelfarb, Jordon Kalilich,

Dogs (England) Regulations 2015"). Jeho lordstvo de Mauley tím naplnilo v praxi zmocnění ewer/File:Parliament at Sunset.JPG

<u>2006</u>". Výše uvedený prováděcí předpis nabyl platnosti na konci února 2015. Byl zveřejněn mj. na webu legislation.gov.uk. S návrhem jeho znění byla již loni (2014) seznámena <u>Evropská komise</u> v souladu s direktivami o technologických standardech č. <u>98/34/EC</u> a č. <u>98/48/EC</u>.

Předpis č. 108/2015 a doplňkové <u>vysvětlující memorandum</u> (kompletní znění níže) krom jiného zřetelně uvádějí:

1/ Zavedení povinného čipováni psů bude v Anglii doprovázeno od 6. dubna 2016 z vůle státní moci nejen nuceným shromažďováním chovatelských údajů do jednotné centrální databáze, vymáháním na občanech úzce související neustálé/přesné aktualizace dat, zákazem prodeje neočipovaných psů, pověřováním rozsáhlého okruhu soukromých osob pravomocemi k vynucování implantací RFID transpondérů do živých těl zvířat (v případě odporu chovatele mu může být živočich odebrán), nýbrž také především dochází k oficiálnímu uznání – ze zákona – možností vzniku vážných zdravotních komplikací v souvislosti s úkony čipování psů a k udělení výsady veterinárním lékařům zabránit samotné implantaci mikročipu dle vystavení odborného potvrzení na legislativně předepsaném formuláři.

- 2/ Anglická státní správa bude od 6. dubna 2016 ještě **přísněji dohlížet, regulovat/<u>sankcionovat</u> odbornost/školení osob, které závažný úkon čipování provádějí**.
- 3/ Anglie bude <u>trestat každého občana</u> za nereportování státu nežádoucích účinků RFID implantovaných mikročipů.
- 4/ Nežádoucí zdravotní účinky čipování například britská vláda jednoznačně pojmenovává takto:
  - "každá zbytečná bolest nebo utrpení, nebo jakékoliv onemocnění psa, které je způsobeno, nebo se zdá takovým být, v souvislosti s implantací mikročipu"
  - "migrace mikročipu z místa implantace"
- 5/ Británie akceptuje <u>technologická rizika</u> selhání RFID transpondérů: "Pro účely tohoto nařízení 'selhání mikročipu' znamená neúspěšný transfer zakódovaného čísla v mikročipu během skenování vhodným <u>transceiverem</u>."
- 6/ DEFRA: Statistická data o nejúspěšnějších metodách navracení zatoulaných zvířat zpět k jejich chovatelům za poslední tři roky **prokázala především vysokou úspěšnost využití klasického obojku (třeba se známkou/adresářem) a obyčejných dotazů/pátracích akcí majitele, nikoliv tedy samotné identifikace psů formou čipování.** V minulých třech letech bylo předáno anglickým úřadům každoročně v průměru "102.000" zatoulaných psů, z nichž bylo "<u>56.000</u>" (54,9%) vráceno domů díky obojku/dotazování a přitom pouze kolem "23.000" (22,6%) psů za využití RFID transpondéru.
- 7/ DEFRA také zveřejnila fakta o neustálém dvacetiletém přirozeném/dobrovolném/každoročním <u>nárůstu</u> počtu očipovaných psů. Jejich majitele nebylo nutné k takovému kroku nutit zákonem.

Zdroj: http://www.legislation.gov.uk/uksi/2015/108/pdfs/uksi 20150108 en.pdf; http://www.legislation.gov.uk/uksi/2015/108/contents/made;

http://www.legislation.gov.uk/uksi/2015/108/pdfs/uksiem 20150108 en.pdf;

http://www.legislation.gov.uk/ukia/2015/66/pdfs/ukia 20150066 en.pdf;

http://www.publications.parliament.uk/pa/cm201415/cmgeneral/deleg2/150127/150127s01.htm; http://www.publications.parliament.uk/pa/cm201415/cmhansrd/cm150129/debtext/150129-0001.htm

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Logo britského Ministerstva životního prostředí, výživy a záležitostí venkova ("Department for Environment, Food and Rural Affairs" - DEFRA). Zdroj obrázku: Keith Evans z geograph.org.uk,

http://en.wikipedia.org/wiki/Department f Výsledky sběru dat jsou průběžně analyzovány a ship Scheme sign - geograph.org.uk -726323.jpg

Vrchní správa pro kontrolu veterinárních léčiv ("The Veterinary Medicines Directorate" - VMD) je vládní agentura spadající pod britské Ministerstvo životního prostředí, výživy a záležitostí venkova ("Department for Environment, Food and Rural Affairs" - DEFRA). Již na jaře roku 2014 vydala VMD oficiální prohlášení, ve kterém upozornila, že existují možná zdravotní rizika implantovaných RFID mikročipů. Zavedla dokonce v této souvislosti pro širokou veřejnost zcela nový systém online monitoringu a zasílání hlášení všech vzniklých komplikací, nemocí, problémů, technických obtíží, systémových selhání záležitostí spojených s podkožními identifikačními transpondéry veškerých zvířat dostupné na níže uvedené webové adrese:

## http://www.vmd.defra.gov.uk/microchipevent reporting/

or Environment, Food and Rural Affair provázány s již v předchozích letech zjištěnými údaji. s#mediaviewer/File:Countryside Steward Zároveň budou také získané informace ihned předávány k řešení zodpovědným výrobcům čipů, veterinářům, organizacím zajišťujícím ochranu přírody apod. Britská vláda se tím zároveň jistí před možnými

budoucími žalobami rozzlobených chovatelů domácích čtyřnohých mazlíčků v důsledku připravovaného plošného vynucování čipování psů (2016) formou legislativního násilí a pod hrozbami pokut až 500 liber (cca 17.500,-Kč). – Není jistě bez zajímavosti, že výše uvedený projekt zasílání negativních zkušeností s čipy velmi rychle podpořili i samotní distributoři transpondérů.

Britští veterinární odborníci očekávají přísun dat o třech základních jim známých negativních dopadech čipování:

### 1/ přímá onemocnění: nežádoucí reakce zvířat na implantaci cizího tělesa – mikročipu.

K nejčastěji hlášeným zdravotním komplikacím v souvislosti s čipováním patří v Británii např. hematom, infekce, záněty, celkové odmítnutí mikročipu živým organismem aj.

## 2/ migrace RFID transpondéru v těle domácího mazlíčka.

Stále jsou také přiznávány problémy se samovolným pohybem mikročipů pod kůží jednotlivých živočichů v celém jejich těle včetně nemožnosti takový transpondér správně detekovat čtečkou dat. Mj. k tomu dochází v důsledku neodborného nebo nepřesného operačního úkonu při vlastním čipování. V takových případech je posléze nutné podrobně zkoumat organismus zvířete pohmatem nebo využít pro zajištění správné lokalizace čipu až dokonce rentgen či ultrazvuk.

3/ úplné nebo částečné selhání samotného čipu (viz třeba případy hlášené z vícero států včetně České republiky ve věci vadných transpondérů distributora "BackHome Biotec Microchips").

Pan Giles Davis – zvěrolékař a šéf dozoru britské Vrchní správy pro kontrolu veterinárních léčiv – veřejnosti také vysvětlil, že nový vládní sběr informací o (ne)fungování systému RFID identifikace zvířat u jehož zrodu on sám stál, by měl vést k získání "většího množství zpráv, které nám pomohou detekovat vznikající problémy a to pak umožní naší profesi dozvědět se o nich mnohem rychleji než kdy dříve".

V českém prostředí již např. upozorňoval na podobná rizika čipování posudek Váženého pana profesora MVDr. Miroslava Svobody, CSc. ("Veterinární a farmaceutická univerzita Brno" - VFU) vypracovaný na žádost presidenta "Komory veterinárních lékařů České republiky" Váženého pana MVDr. Jana Bernardyho, Ph.D.



#### STATUTORY INSTRUMENTS

# 2015 No. 108

# ANIMALS, ENGLAND

## ANIMAL WELFARE

The Microchipping of Dogs (England) Regulations 2015

Approved by both Houses of Parliament

*Made* - - - - 2nd February 2015

Coming into force in accordance with regulation 1(b)

The Secretary of State, in exercise of the powers conferred by section 12 of the Animal Welfare Act  $2006(\mathbf{a})$ , makes the following Regulations.

In accordance with section 12(6) of that Act, the Secretary of State has consulted those persons appearing to the Secretary of State to represent concerned interests.

In accordance with section 61(2) of that Act, a draft of these Regulations has been laid before Parliament and approved by a resolution of each House of Parliament.

### Citation, commencement, cessation and application

- 1. These Regulations—
  - (a) may be cited as the Microchipping of Dogs (England) Regulations 2015;
  - (b) come into force on the twenty-second day after the day on which they are made;
  - (c) cease to have effect at the end of the period of seven years beginning with the day on which they come into force; and
  - (d) apply in England.

## Interpretation

**2.** In these Regulations—

"authorised person" has the meaning given by regulation 11;

"local authority" means-

- (a) where there is a unitary authority, within the meaning of the Local Government Changes for England Regulations 1994(**b**), that authority;
- (b) where there is not a unitary authority—

<sup>(</sup>a) 2006 c.45.

<sup>(</sup>b) S.I. 1994/867, to which there are amendments not relevant to these Regulations.

- (i) in a non-metropolitan county, the council of that county or the council of a district within the county area;
- (ii) in each London borough, the council of that borough;
- (iii) in the City of London, the Common Council; or
- (iv) the Council of the Isles of Scilly;
- "microchipped" means microchipped in accordance with regulation 3;
- "keeper" means-
- (a) in relation to an assistance dog (within the meaning of section 173(1) of the Equality Act 2010(a))—
  - (i) until the dog ceases working as an assistance dog, the body responsible for its training and allocation;
  - (ii) after the dog has ceased working as an assistance dog, the person with whom it normally resides;
- (b) in relation to a new-born puppy, the owner of the bitch which gave birth to it; and
- (c) in relation to any other dog, the person with whom it normally resides.

## Obligation to microchip dogs

- **3.**—(1) Subject to a certificate issued under paragraph (2) or (3), from 6th April 2016 every keeper of a dog which has not been implanted with a microchip by that date—
  - (a) which is older than 8 weeks; and
  - (b) which is not a certified working dog for the purposes of section 6(3) of the Animal Welfare Act 2006(**b**),

must ensure that it is microchipped.

- (2) Paragraph (1) does not apply for as long as a veterinary surgeon certifies, on a form approved by the Secretary of State, that a dog should not be microchipped for reasons of the animal's health.
- (3) Subject to paragraph (4), from 6th April 2016 a keeper who imports a dog must ensure that the dog is microchipped in accordance with paragraph (5) within 30 days of importing the dog unless a veterinary surgeon certifies, on a form approved by the Secretary of State, that the dog should not be microchipped for reasons of the animal's health.
- (4) A certificate issued under paragraph (2) or (3) must state the period for which the dog will be unfit to be microchipped.
  - (5) A dog is microchipped where—
    - (a) a microchip which complies with regulation 4 has been implanted in the dog; and
    - (b) the details set out in regulation 5 are recorded on a database by a database operator meeting the conditions set out in regulation 6.

# Form of microchip

- **4.** From the date these regulations come into force any microchip implanted in a dog must meet the following requirements—
  - (a) it must have a unique number which includes the manufacturer's code;

<sup>(</sup>a) 2010 c.15.

**<sup>(</sup>b)** 2006 c.45.

- (b) it must be compliant with ISO standard 11784:1996 of the International Standards Organisation's standards for microchips(a);
- (c) it must be compliant with ISO standard 11785:1996 of the International Standards Organisation's standards for microchips apart from Annex A; and
- (d) it must respond to a transponder which operates at 134.2 kilohertz and conforms with the FDXB protocol set out in ISO standards 11784:1996 and 11785:1996.

#### Details to be recorded on databases

- **5.**—(1) The details to be recorded on a database are—
  - (a) the full name and address of the keeper;
  - (b) where applicable, the fact that the keeper is also the breeder;
  - (c) if the keeper is the breeder and is licensed by the local authority under the Breeding of Dogs Act 1973(b)—
    - (i) the breeder's licence number; and
    - (ii) the name of the local authority by which they are licensed;
  - (d) the original name or identification number given to the dog;
  - (e) the contact telephone number (if any) for the keeper;
  - (f) the name given to the dog by the keeper, if that is different to the details recorded pursuant to sub-paragraph (d);
  - (g) the sex of the dog;
  - (h) the breed of the dog, or a description if it is a cross-breed;
  - (i) the colour of the dog;
  - (j) the most accurate estimate of the dog's date of birth which the keeper is capable of giving; and
  - (k) the unique number of the microchip implanted in the dog.
- (2) In this regulation "breeder" means any keeper of a bitch which whelps, whether or not they carry on a business as a breeder of dogs.

## Conditions to be met by a database operator

- **6.**—(1) From 6th April 2015 a database operator must—
  - (a) have sufficient database capacity to store electronically, and retrieve, all the details provided to it by keepers in accordance with regulation 3;
  - (b) back up all this data at a secure, off-site facility every day;
  - (c) provide any information in regulation 5 requested by an authorised person;
  - (d) provide any information in regulation 5 requested by a keeper of a dog in relation to that dog;
  - (e) have a system for identifying people authorised for the purposes of these Regulations when they make inquiries about dogs whose details are recorded on their database;
  - (f) have a system for identifying keepers of dogs when they make inquiries about dogs whose details are recorded on their database;
  - (g) maintain records to demonstrate that the database operator is complying with the requirements of this regulation;

<sup>(</sup>a) ISO Central Secretariat, International Organization for Standardization (ISO), 1 rue de Varembé, Case postale 56, CH-1211, Geneva 20, Switzerland.

**<sup>(</sup>b)** 1973 c. 60.

- (h) have a system for answering telephone and on-line requests for details stored on their database at all times:
- (i) have a system for redirecting telephone queries relating to dogs whose details are recorded on other databases which comply with paragraph (2)(a) to the operators of those databases; and
- (j) be able to automatically redirect on-line requests relating to dogs whose details are recorded on other databases which comply with paragraph (2)(a) to those databases.
- (2) A database operator must—
  - (a) make available to other relevant database operators operating in accordance with this regulation the information necessary to allow those other database operators to determine which microchip numbers relate to dogs whose details are recorded on that database; and
  - (b) have a system for responding directly to the inquirer to any query received in accordance with paragraph (1)(i) or (1)(j).
- (3) In this regulation "relevant database operator" means a database operator—
  - (a) which holds itself out as complying with this regulation; and
  - (b) on which the Secretary of State has not served a notice under regulation 7(2)(a).
- (4) In this regulation "on-line request" means a request submitted to a database operator in the manner provided for by the database operator's website.

### **Powers of the Secretary of State**

- 7.—(1) From 6th April 2015 the Secretary of State may serve a notice on a database operator requiring it to provide—
  - (a) any information recorded on the database;
  - (b) any information relating to the functioning of the regulatory regime established by these regulations;
  - (c) any information necessary to demonstrate that it is meeting the conditions in regulation 6.
- (2) Where the Secretary of State is satisfied that a database operator does not meet the conditions in regulation 6, the Secretary of State may serve a notice requiring the operator—
  - (a) to cease holding itself out as meeting the conditions in regulation 6;
  - (b) to provide the Secretary of State or another database operator with an electronic copy of all the data recorded on its database pursuant to regulation 3(5)(b).

## **Change of keeper**

- **8.**—(1) From 6th April 2016, where a dog is transferred to a new keeper, the new keeper must, unless the previous keeper has already done so, record their full name, address and contact telephone number (if any) and any change in the dog's name with the database on which the dog's details are recorded pursuant to regulation 3(5)(b).
- (2) From 6th April 2016 no keeper may transfer a dog to a new keeper until it has been microchipped unless a certificate issued under regulation 3(2) or 3(3) states that the dog should not be microchipped for reasons of the animal's health.

### **Implanting of microchips**

- 9.—(1) No person may implant a microchip in a dog unless—
  - (a) they are a veterinary surgeon or a veterinary nurse acting under the direction of a veterinary surgeon;
  - (b) they are a student of veterinary surgery or a student veterinary nurse and in either case acting under the direction of a veterinary surgeon;

- (c) they have been satisfactorily assessed on a training course approved by the Secretary of State for that purpose; or
- (d) before the day on which these Regulations come into force, they received training on implantation which included practical experience of implanting a microchip.
- (2) Where it appears to the Secretary of State, on the basis of information provided pursuant to regulation 10 and any other information, that a person who may implant microchips pursuant to paragraph (1)(c) or (1)(d) is unable to do so to a satisfactory standard, the Secretary of State may serve a notice on that person prohibiting them from implanting microchips in dogs—
  - (a) until they have received further training on a course approved by the Secretary of State; or
  - (b) ever.
  - (3) In this regulation—
    - "student veterinary nurse" and "veterinary nurse" have the same meanings as given by Schedule 3 to the Veterinary Surgeons Act 1966(a);
    - "student of veterinary surgery" has the same meaning as in regulation 3 of the Schedule to the Veterinary Surgeons (Practice by Students) Regulations Order of Council 1981(b);
    - "veterinary surgeon" means a person registered in the register of veterinary surgeons, or the supplementary veterinary register, kept under the Veterinary Surgeons Act 1966.

### **Adverse reactions**

- **10.**—(1) Anyone who identifies an adverse reaction to a microchip or the failure of a microchip must report that reaction or failure to the Secretary of State.
  - (2) In this regulation "adverse reaction" means—
    - (a) any unnecessary pain or suffering, or any pathology on the part of a dog which is caused, or appears to be caused, by the implanting of a microchip; or
    - (b) the migration of a microchip from the site of implanting.
- (3) In this regulation "failure of a microchip" means failure to transmit the number encoded in the microchip when scanned by an appropriate transceiver.

# **Authorised person**

- 11.—(1) The Secretary of State may authorise in writing any person ("an authorised person") to act for the purpose of enforcing these Regulations.
- (2) A local authority in whose area a dog is kept may authorise in writing any person ("an authorised person") to act for the purpose of enforcing these Regulations in its area.
- (3) Any police constable or community support officer is also an authorised person for the purposes of these Regulations.
- (4) In this regulation "community support officer" means anyone so designated under section 38(1) of the Police Reform Act 2002(c).

## Powers of an authorised person

12. An authorised person may, on producing the written authorisation mentioned in regulation 11(1) or 11(2) or other official identity document in the case of a police constable or a community support officer (as defined in regulation 11(4)), if required—

<sup>(</sup>a) 1966 c.36. Paragraph 6 of Schedule 3 to the Veterinary Surgeons Act 1966 was inserted by S.I. 1991/1412, substituted by S.I. 2002/1479 and amended by S.I. 2008/1824, paragraph 18 of the Schedule. Paragraph 7 of Schedule 3 to the Veterinary Surgeons Act 1966 was inserted by S.I. 2002/1479.

<sup>(</sup>b) S.I. 1981/988. Regulation 3 was substituted by the Schedule of S.I. 1995/2397.

<sup>(</sup>c) 2002 c. 30. Section 38(1) was amended by the Police Reform and Social Responsibility Act 2011 (c. 13) section 99 and Schedule 16, Part 3, paragraphs 277 and 292.

- (a) serve on the keeper of a dog which is not microchipped a notice requiring the keeper to have the dog microchipped within 21 days;
- (b) where the keeper of a dog has failed to comply with a notice under paragraph (a), without the consent of the keeper—
  - (i) arrange for the dog to be microchipped; and
  - (ii) recover from the keeper the cost of doing so;
- (c) take possession of a dog without the consent of the keeper for the purpose of checking whether it is microchipped or for the purpose of microchipping it in accordance with subparagraph (b)(i).

### **Offences**

- **13.**—(1) It is an offence, punishable on summary conviction by a fine not exceeding level 4 on the standard scale, to fail to comply with a notice served under regulation 7.
- (2) It is an offence, punishable on summary conviction by a fine not exceeding level 2 on the standard scale, to—
  - (a) fail to comply with regulation 8(2);
  - (b) fail to comply with regulation 9(1);
  - (c) fail to comply with a notice served under regulation 9(2);
  - (d) fail to report an adverse reaction or the failure of a microchip in accordance with regulation 10(1);
  - (e) fail to comply with a notice served under regulation 12(a);
  - (f) obstruct an authorised person exercising a power under regulation 12(b) or 12(c).

## **Appeals**

- **14.**—(1) A database operator may appeal to the First-tier tribunal against a notice served under regulation 7.
  - (2) A keeper may appeal to the First-tier tribunal against a notice served under regulation 12(a).
- (3) A person authorised to implant microchips under regulation 9(1)(c) or 9(1)(d) may appeal to the First-tier tribunal against a notice served under regulation 9(2).
- (4) An appeal under this regulation suspends the effect of the notice appealed against until the appeal is determined or withdrawn.
  - (5) On appeal the First-tier tribunal may cancel, confirm or vary the notice appealed against.

## Corporate, partnership and unincorporated association offences

# **15.**—(1) Where—

- (a) an offence under these Regulations has been committed by a body corporate, partnership, Scottish partnership or other unincorporated association, and
- (b) it is proved that the offence was committed with the consent or connivance of, or was attributable to any neglect on the part of, a relevant individual (including an individual purporting to act in the capacity of a relevant individual),

the relevant individual as well as the body corporate, partnership, Scottish partnership or other unincorporated association, is guilty of the offence and is liable to be proceeded against and punished accordingly.

- (2) In paragraph (1), "relevant individual" means—
  - (a) in relation to a body corporate—
    - (i) a director, manager, secretary or other similar officer of the body;
    - (ii) where the affairs of the body are managed by its members, a member;

- (b) in relation to a partnership or Scottish partnership, a partner;
- (c) in relation to an unincorporated association other than a Scottish partnership, a person who is concerned in the management or control of the association.
- (3) Proceedings for an offence under these Regulations alleged to have been committed by a partnership or an unincorporated association may be brought against the partnership or association in the name of the partnership or association.
- (4) For the purpose of proceedings pursuant to paragraph (3) the following provisions apply as if the partnership or unincorporated association were a body corporate—
  - (a) rules of court relating to the service of documents;
  - (b) section 33 of the Criminal Justice Act 1925(a); and
  - (c) Schedule 3 to the Magistrates' Courts Act 1980(b).
- (5) A fine imposed on a partnership or unincorporated association on its conviction for an offence under these Regulations is to be paid out of the funds of the partnership or association.

# Amendment to the Docking of Working Dogs' Tails (England) Regulations 2007

- **16.** For paragraph (1)(b) of regulation 4 of the Docking of Working Dogs' Tails (England) Regulations 2007(c) substitute—
  - "(b) with a microchip which—
    - (i) has a unique number which includes the manufacturer's code;
    - (ii) is compliant with ISO standard 11784:1996 of the International Standards Organisation's standards for microchips;
    - (iii) is compliant with all of ISO standard 11785:1996 of the International Standards Organisation's standards for microchips apart from Annex A; and
    - (iv) responds to a transponder which operates at 134.2 kilohertz and conforms with the FDXB protocol set out in ISO standards 11784:1996 and 11785:1996."

### Amendment to the Welfare of Racing Greyhound Regulations 2010

- 17. For sub-paragraph (3) of paragraph 4 of the Schedule to the Welfare of Racing Greyhounds Regulations 2010(d) substitute—
  - "(3) The microchip referred to in sub-paragraph (1)(b) must—
    - (a) have a unique number which includes the manufacturer's code;
    - (b) be compliant with ISO standard 11784:1996 of the International Standards Organisation standards for microchips;
    - (c) be compliant with all of ISO standard 11785:1996 of the International Standards Organisation's standards for microchips apart from Annex A; and
    - (d) respond to a transponder which operates at 134.2 kilohertz and conforms with the FDXB protocol set out in ISO standards 11784:1996 and 11785:1996.".

<sup>(</sup>a) 1925 c. 86. Subsections (1), (2) and (5) of section 33 were repealed by the Magistrates' Courts Act 1952 (c. 55) section 132 and Schedule 6; subsection (3) was amended by the Courts Act 1971 (c. 23), section 56(1) and Schedule 8, Part 2, paragraph 19; subsection (4) was partially repealed by the Courts Act 2003 (c. 39) section 109(1) and (3), Schedule 8, paragraph 71 and Schedule 10.

<sup>(</sup>b) 1980 c. 43. Paragraph 2(a) was amended by the Criminal Procedure and Investigations Act 1996 (c. 25), section 47, Schedule 1, paragraph 13; paragraph 5 was repealed by the Criminal Justice Act 1991 (c. 53), sections 25(2) and 101(2) and Schedule 13; paragraph 6 was amended by the Criminal Justice Act 2003 section 41, Schedule 3, part 2, paragraphs 51(1) and (13)(b).

<sup>(</sup>c) S.I. 2007/1120.

<sup>(</sup>d) S.I. 2010/543.

#### Review

- 18.—(1) The Secretary of State must from time to time—
  - (a) carry out a review of these Regulations;
  - (b) set out the conclusions of the review in a report; and
  - (c) publish the report.
- (2) The report must in particular—
  - (a) set out the objectives intended to be achieved by these Regulations;
  - (b) assess the extent to which those objectives are achieved; and
  - (c) assess whether those objectives remain appropriate and, if so, the extent to which they could be achieved in a less burdensome way.
- (3) The first report under this regulation must be published before the end of the period of five years beginning with the day on which these Regulations come into force.

2nd February 2015

de Mauley
Parliamentary Under Secretary of State
Department for Environment, Food and Rural Affairs

### **EXPLANATORY NOTE**

(This note is not part of the Regulations)

These Regulations provide for the compulsory microchipping of dogs and the recording of each dog's identity and its keeper's contact details on a database.

Regulation 3 imposes a duty on every keeper of a dog to have their dog microchipped and to record information on a database. In accordance with the definition of a keeper in these Regulations, a breeder is considered the first keeper of a puppy if the breeder owns the bitch that gave birth to the puppy. Accordingly the breeder is under a duty to have such a puppy microchipped in accordance with Regulation 3. Regulation 4 sets out requirements for the microchips to be used and Regulation 5 sets out the information to be recorded on a database. Regulation 6 sets out the conditions to be met by database operators.

Regulation 7 gives the Secretary of State power to request information from databases. It also, in circumstances where database operators are failing to meet the requirements in regulation 6, gives the Secretary of State the power to serve a notice on database operators requiring them to cease holding themselves out as meeting the requirements of the Regulations. The notice may also require them to provide an electronic copy of the data recorded in accordance with these Regulations to the Secretary of State or to another database operator.

Regulation 8 requires a new keeper to update the information on the database on the transfer of keepership and prevents a dog from being transferred to a new keeper until it has been microchipped. A new keeper who fails to update a database with the relevant details results in the dog not being properly microchipped in accordance with Regulation 3 and the new keeper being subject to enforcement action. Regulation 9 sets training standards for people who implant microchips. Regulation 10 provides for reporting of adverse reactions to, and migration of, microchips and reporting of microchip failures. Regulation 11 provides for the appointment of authorised persons to exercise powers under these Regulations.

Regulation 12 gives authorised person powers to serve a notice on a keeper to microchip their dog, to microchip a dog and recover the cost of doing so from the keeper and to take possession of a dog for the purpose of microchipping it.

Regulation 13 contains offences. Regulation 14 provides for appeals to the First-tier tribunal against various notices. Regulation 15 provides for offences committed by bodies corporate, partnerships and unincorporated associations.

Regulations 16 and 17 make provision for consequential amendments. Regulation 18 provides for a review of these Regulations within five years of their coming into force.

A draft of these Regulations was notified on 3rd March 2014 to the European Commission in accordance with the Technical Standards Directive (Directive 98/34/EC as amended by Directive 98/48/EC).

A full impact assessment of the effect that this instrument will have on the costs of business, and the voluntary sector is available on the Defra website (www.defra.gov.uk) or from the Department for Food and Rural Affairs, Nobel House, 17 Smith Square, London SW1P 3JR and is published with the Explanatory Memorandum alongside the instrument on (www.legislation.gov.uk).

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### EXPLANATORY MEMORANDUM TO

# THE MICROCHIPPING OF DOGS (ENGLAND) REGULATIONS 2015

### 2015 No. 108

1. This explanatory memorandum has been prepared by the Department for Environment, Food and Rural Affairs and is laid before Parliament by Command of Her Majesty.

This memorandum contains information for the Joint Committee on Statutory Instruments.

# 2. Purpose of the instrument

2.1 The Microchipping of Dogs (England) Regulations 2015 require that, from April 2016, all keepers of dogs in England must have their dog microchipped with their and their dog's details recorded on a reunification database. The Regulations set standards for the microchips and databases that will need to be used in order to be compliant with the Regulations. The requirement will reduce the number of dogs that need to be kennelled, re-homed or put down because their keepers cannot be traced.

# 3. Matters of special interest to the Joint Committee on Statutory Instruments

3.1 None

# 4. Legislative Context

4.1 The Microchipping of Dogs (England) Regulations fulfil undertakings given by the Government to Parliament to introduce secondary legislation under the Animal Welfare Act 2006 to require that dogs be microchipped (*Hansard:* The Minister of State, Department for Environment, Food and Rural Affairs 23 Apr 2012: Column 30WS, and Secretary of State for Environment, Food and Rural Affairs 6 Feb 2013: Column 15WS).

## 5. Territorial Extent and Application

5.1 This instrument applies to England.

# 6. European Convention on Human Rights

Lord de Mauley, Parliamentary Under Secretary of State, has made the following statement regarding Human Rights:

In my view the provisions of the Microchipping of Dogs (England) Regulations are compatible with the Convention rights.

# 7. Policy background

- 7.1 The Animal Welfare Act 2006 provides powers to the Secretary of State to introduce secondary legislation to promote the welfare of vertebrate animals in England. The policy objective of this instrument is to promote the welfare of dogs. A key component in promoting dog welfare is to achieve better traceability of all dogs and their keepers. Traceability allows lost dogs to be quickly re-united with their owners and avoids dogs having to spend unnecessary time in kennels with possible attendant welfare problems or having to be re-homed. It also allows abandoned dogs and nuisance dogs to be traced to their owners who may then be held to account. It may also lead back to irresponsible breeders or identify stolen dogs and help bring those responsible to account.
- 7.2 It is estimated that there are approximately 7.3 million dogs in England, with that number projected to increase in line with the number of households by 1.4% each year. Currently there are approximately 4.8m (66% of all dogs) dogs registered on a microchip database in England. This leaves an estimated 2.5 million dogs (34%) unmicrochipped in England.
- 7.3 Over the last three years, an average of 102,000 stray dogs per year were passed on to English local authorities. Approximately 56,000 dogs were reunited with their owner identified through a collar, the owner enquiring after the dog, or, in around 23,000 cases, through a microchip. Of the remaining 46,000 dogs, 8,000 were put down, 28,500 stray dogs were passed to welfare organisations for re-homing and 9,000 were re-homed by local authorities. The annual cost incurred both by local authorities and welfare organisations in dealing with stray dogs is approximately £32.5m.
- 7.4 Public interest in this area is high. Reports in the media of dangerous dogs or irresponsible dog ownership are routine. A Defra consultation on this subject in 2012 received some 27,000 responses. Since May 2010 Defra has received over 3,500 pieces of correspondence on the issue of dog welfare and irresponsible dog ownership. During this Parliament there have been eleven debates covering dog-related issues, four Early Day Motions tabled including reference to microchipping and over 100 Parliamentary Questions raised on dog welfare and irresponsible dog ownership.
- 7.5 The voluntary approach to increasing the number of dogs microchipped has been followed since microchipping was introduced twenty years ago. Whilst the numbers of dogs microchipped has risen slowly year on year from twenty years ago it is likely that this growth rate will decrease over time as a higher proportion of dogs become microchipped. It is likely there is a ceiling, well below what the Government would consider an acceptable level, on the number of dogs that would be microchipped maintaining the current voluntary approach.
- 7.6 Regulations 16 and 17 amend the Docking of Working Dogs' Tails (England) Regulations 2007 and the Welfare of Racing Greyhounds Regulations 2010 respectively,

to align the microchip standards required in those Regulations to the standards required in this instrument.

## 8. Consultation outcome

- 8.1 Defra consulted on dangerous dogs policy in both 2010 and 2012. The 2012 consultation, held between 23 April to 15 June, focused on measures to promote responsible dog ownership, including seeking views on the way in which compulsory microchipping should be introduced in England. The consultation only ran for 8 weeks, reflecting the previous 12-week consultation on this issue in 2010. The 2010 consultation did not seek views on the method of introducing compulsory microchipping though key stakeholders have been extensively consulted since. Of the 27,000 responses to the 2012 consultation 96% supported compulsory microchipping (up from 84% of 1,875 responses to the 2010 public consultation). Some 76% of the responses favoured requiring all dogs to be microchipped within a year of legislation coming into force.
- 8.2 Most of the stakeholders such as the Police, RSPCA, Blue Cross, Dogs Trust and Kennel Club expressed a wish for compulsory microchipping of all dogs by a set date. The British Veterinary Association and Battersea Dogs and Cats Home also favoured the set date approach, although they could have accepted a fully-phased approach if that route was followed. The Advisory Council on Welfare Issues of Dog Breeding supported a fully-phased approach. The Government response to the 2012 consultation was published on 6 February 2013 on the Defra website at:

https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/120750/dogs-summary-responses-130206.pdf

# 9. Guidance

9.1 Microchipping is a relatively simple process that can be undertaken by all veterinary surgeons or anyone trained to carry out the procedure. A number of animal welfare groups and local authorities have been offering free microchipping for many years. Blue Cross and Battersea Dogs and Cats Home have been offering free microchipping at their respective centres and continue to do so and the Dogs Trust have made an offer to meet the cost of all microchips and have set aside £6 million for the provision of free microchips to veterinarians, local authorities and housing associations ahead of April 2016. A Dogs Trust campaign to encourage owners of unchipped dogs to get their dogs microchipped ahead of any legislation coming force is already underway. Defra also plan to undertake significant communications activity ahead of April 2016 to ensure dog breeders and keepers are aware of this new obligation. The Government will seek to publish articles in appropriate veterinarian, trade and commercial publications, arrange for posters and leaflets to be available in veterinary surgeries, provide information to all licensed breeders and publicise the changes outside of the United Kingdom.

## 10. Impact

10.1 The impact on business, charities and voluntary bodies is fully discussed in the Impact Assessment.

- 10.2 The impact on the public sector is likely to be beneficial, helping to reduce the burden on local authorities of the kennelling and care costs incurred from handling stray dogs, initially generating savings to local authorities of some £4.5m in 2017.
- 10.3 An Impact Assessment is attached to this memorandum and will be published alongside the Explanatory Memorandum on www.legislation.gov.uk.

# 11. Regulating small business

- 11.1 The legislation applies to small business. Most commercial breeders or dog traders are unlikely to employ more than 10 full-time employees.
- 11.2 To minimise the impact of the requirements on firms employing up to 20 people, the approach taken is provide a long lead in time, up to April 2016, to allow business and keepers to comply with the microchipping requirement. Further, it is likely that breeders will be able to pass the cost of the microchip onto the customer and this is unlikely to result in lower sales. The costs being passed on to keepers effectively mean that the burden will not be on micro-businesses but on the keepers to whom microchipping is providing the benefit of having their dogs returned if lost.
- 11.3 The basis for the final decision on what action to take to assist small business was developed after contact with stakeholders. Fifty-two percent of respondents to the 2012 consultation believed that the requirement to microchip would be beneficial to breeders. Any impact was felt to be negligible as the majority of responsible dog breeders already microchip their puppies prior to sale and many breeders may choose to be trained in microchipping to further reduce the impact.

# 12. Monitoring and review

12.1 The Regulations should improve animal welfare by increasing traceability of dogs through microchipping and encourage more responsible dog ownership. The Regulations will be subject to a full review by the Secretary of State no later than 5 years after they have come into force and the legislation amended as necessary.

## 13. Contact

Andy Patnelli at the Department for Environment, Food and Rural Affairs Tel: 0207 238 5899 or email: andy.patnelli@defra.gsi.gov.uk can answer any queries regarding the instrument.